National Levee Safety Guidelines

Best Practices for Managing Levees in an Uncertain Future

November 8, 2023

Rebecca Verity

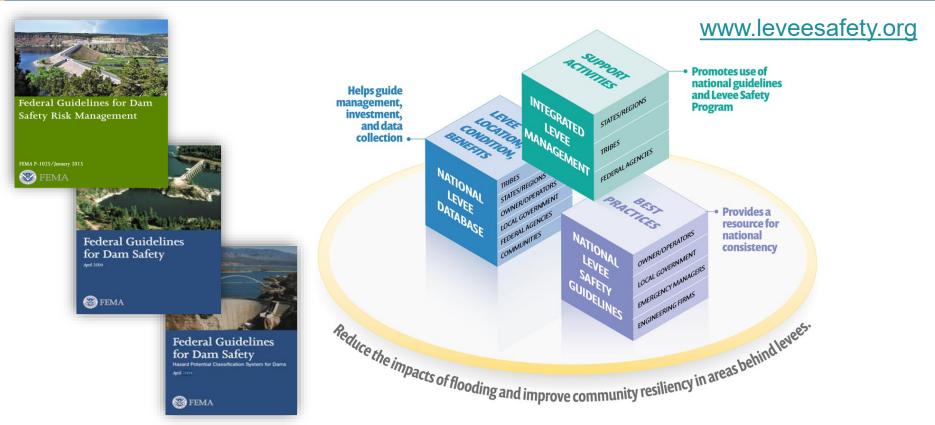
GEI Consultants Program Manager, Climate Adaptation & Resilience

On behalf of:

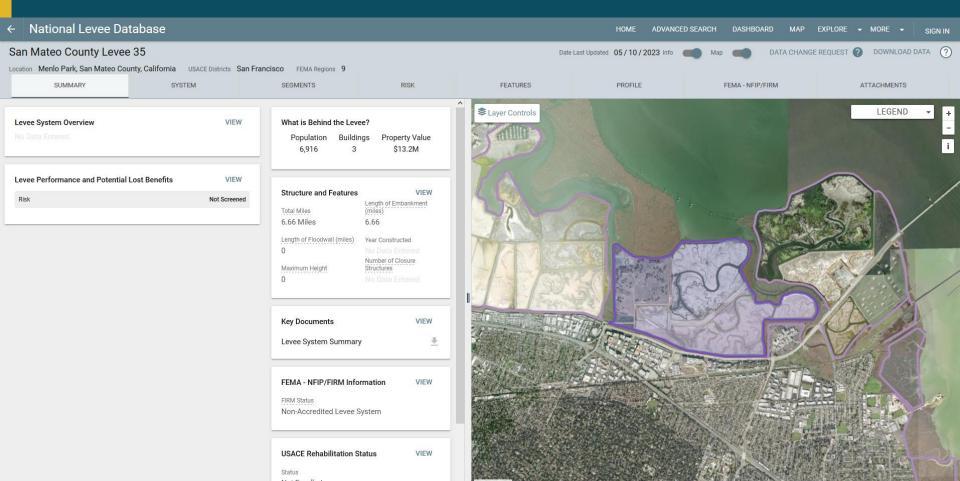
Jamie McVicker, P.E.

USACE Levee Safety Center, National Levee Safety Guidelines Lead

National Levee Safety Program (33 USC Ch. 46) Main Components



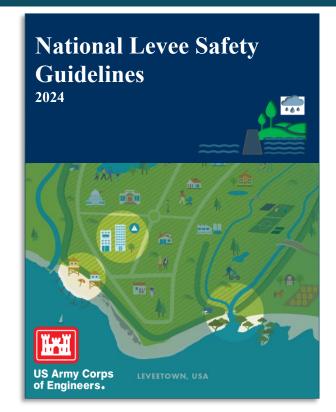
National Levee Database



National Levee Safety Guidelines

GOAL - serve as a national resource of voluntary, best practices to help achieve nationwide consistency in improving the reliability of levees and resiliency of communities behind levees throughout the United States.

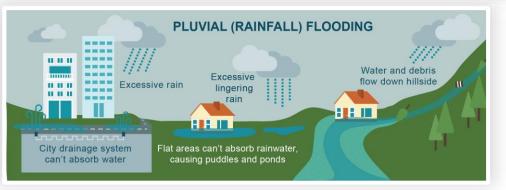
Scalable and adaptable to local conditions



National Scope: Suite of Risks, Levee Types





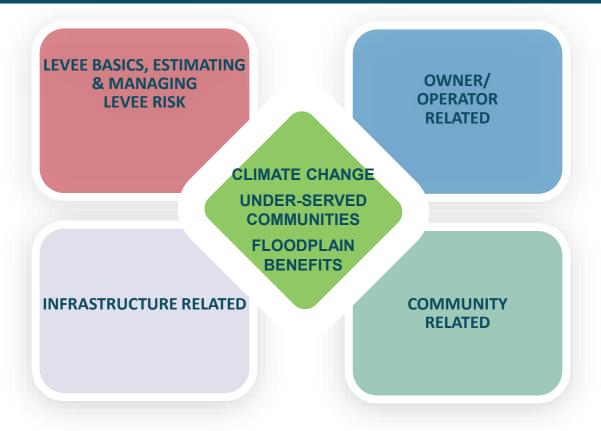


National Levee Safety Guidelines Team Composition

- Private sector author teams (12 authors)
 - Multi-disciplinary technical Subject Matter Experts
- Comprehensive Literature Review
 - 1,500 documents
- 12 Chapters plus cross-cutting content



National Levee Safety Guidelines General Topics



National Levee Safety Guidelines Guiding Principles

- Guiding principles for developing best practices:
 - Life safety is the most important consideration
 - Levee safety is a shared responsibility
 - Levees should exist in balance with social, environmental, cultural, and economic interests within the floodplain
 - Levee risk should not contribute significantly to the overall flood risk
 - Transparent, proactive, and continuous communication and engagement is essential

Key Concept: Levee Risk as a component of Flood Risk



Flood

- Community Flood Risk Management Strategies
 - Resilience improvements
 - Climate change adaptation
- Structural or Non-Structural Measures
 - Levees, Dams and Channels
 - Structure hardening, elevating, floodproofing
 - Natural and nature-based features
 - Stormwater drainage system
- Land-use planning
- Property acquisition
- Building codes



Levee

- Formulating, designing and constructing a levee
- Configuring levee features and components
- Repairing or rehabilitating a levee
- Reliably operating and maintaining a levee
- Understanding and monitoring levee risk
- Levee emergency planning



· Individual Actions

- Obtain flood insurance and submit claim
- Prepare emergency plans and kits
- Secure important documents
- Community Education and Awareness
- Community Emergency Planning
 - Evacuation planning
 - Exercise
 - Operational continuity

· Levees, Dams, and Channels

- · Setting flood risk reduction objectives
- Managing risk transfer and attribution
- Modifying a levee (raise or alignment change)
- Removing a levee
- Selecting levee superiority

National Levee Safety Guidelines Key Concept: Risk-Informed Decision-Making





COMPONENTS OF RISK

Risk = f (Hazard, Performance, Consequence)



Reduce Hazards

Flood Hazards

- Create Room for the River
- Conjunctive Use

Non Flood Hazards

- Underground power lines
- Prepare to mitigate slide risks after wildfire

Partner for regional weather solutions

Improve Performance

Traditional structural solutions

- Strengthen, widen, or raise
- Consider additive levees designed to be raised as conditions change
- Adjust O&M to new conditions

Add Nature Based Solutions

- Wetland & floodplain restoration
- Horizontal green levees
- Beach replenishment

Reduce Consequences

Living with floods

- Elevating structures
- Flood-proofing buildings

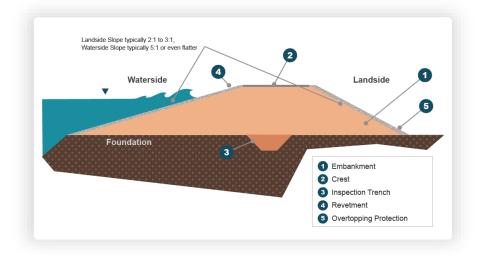
Behavioral Solutions

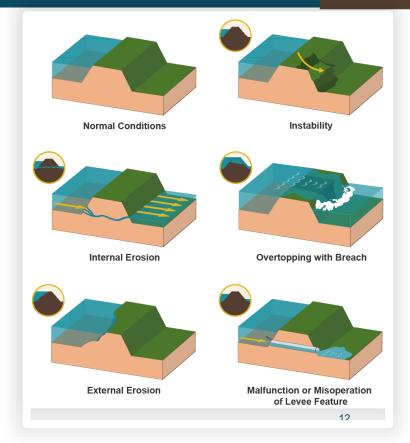
- Acquisition/Relocation
- Managed Retreat
- Conjunctive Use

From the Basics: Understanding Levee Fundamentals



- Levee Basics
 - Levee Function
 - Levee Form
 - Levee Features
- Potential Failure Modes

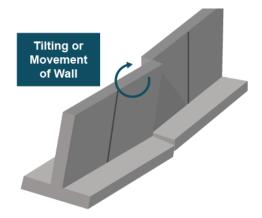




To Rapidly Changing Conditions: Ex. Wind & Debris Flow Impacts



- Changing wind types & locations
- Understanding impacts:
 - Blocked drainage
 - Inoperable gates
 - Impact damage to walls, instruments
 - Power & communication outages





Damage from Hillary, Rancho Mirage. Aug 21, 2023. David Swanson/ AFP/Getty Images

Ch. 4: Estimating Levee Risk Ch. 5: Managing Levee Risk





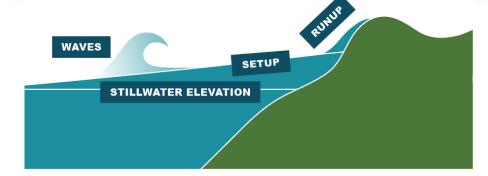
Estimating Levee Risk

- Risk Concepts
- Risk Assessment Overview
- Estimating Hazard, Performance and Consequence
- Calculating Levee Risk
- Risk Portrayal and Communication Aids
- Risk Characterization

Managing Levee Risk

- Levee Risk Management Overview
- Levee Risk Management Responsibilities
- Risk Management in the Levee Lifecycle

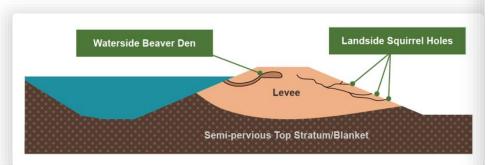




Ch. 9: Operating and Maintaining a Levee Ch. 10: Managing Levee Emergencies













COLLABORATION Levee owner/operators.

emergency management agencies, and other stakeholders work together to manage levee emergencies.



PREPAREDNESS

Understanding:

- Risks and vulnerabilities
- Roles and responsibilities
- Actions to reduce likelihood or impacts of emergencies



RESPONSE

Activating plans to:

- Communicate issues
- Leverage existing capabilities and resources
- Identify and classify issues
- Effectively respond to emergencies



Evaluating conditions to:

- · Restore infrastructure and services to community
- Refine preparedness
- Increase resiliency of infrastructure and community

Reexamining Emergency Response Plans – Chapter 10



Managing Levee Emergencies

Emergency response capacity may need to be **larger** and more **redundant**. Why?

- A. Weather prevents access flood response delays
- B. First responders may be overwhelmed
- C. Larger, widespread events may prevent outside assistance
- D. Communication may be spotty to nonexistent



Highway 1, Monterey County, Jan 2023. Caltrans/ Heath Johnston

National Levee Safety Guidelines Public Review and Stakeholder Engagement

- Draft release (Planned Nov. 1, 2023)
 - Full draft in pdf format (Approx. 600 pages)
 - Review period 120 days (through end of Feb. '24)
- Stakeholder engagement (Planned late '23 early '24)
 - Targeted outreach for under-represented audiences
 - Invitational focus groups
 - Topic &/or audience based
 - Virtual &/or in-person

FEDERAL REGISTER

Stay informed....opt-in to the list serve at www.leveesafety.org

Multiple Ways to Provide Feedback Coming Soon



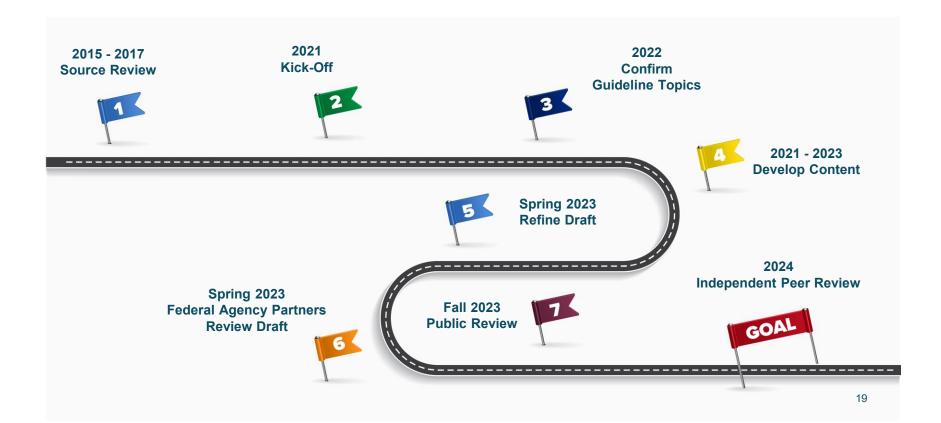






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National Levee Safety Guidelines Development Timeline



CH 1	####	CH 2	CH 3	СН 4 🤍
Managing Flood Risk		Understanding Levee Fundamentals	Engaging Communities	Estimating Levee Risk
CH 5	₹ 1	CH 6	CH 7	СН 8
Managing Levee Risk		Formulating a Levee Project	Designing a Levee	Constructing a Levee
CH 9	Î	CH 10 🛕	СН 11	СН 12
Operating & Maintaining Levee	a	Managing Levee Emergencies	Reconnecting the Floodplain	Enhancing Community Resilience